

Subject: FW: Formal Proposal to Council: Base-Service Waste Collection Model
Attachments: Notice of Significance Base-Service Waste Collection Model.pdf; Formal Proposal to Council Base-Service Waste Collection Model.pdf

From: hira.kiwi [REDACTED]
Sent: Monday, 11 May 2026 3:14 pm
To: info@nrc.govt.nz; enquiries@aucklandcouncil.govt.nz; info@waikatoregion.govt.nz; info@boprc.govt.nz; service@gdc.govt.nz; info@hbrc.govt.nz; enquiries@trc.govt.nz; help@horizons.govt.nz; info@gw.govt.nz; ecinfo@ecan.govt.nz; customerservices@orc.govt.nz; service@es.govt.nz; askus@fndc.govt.nz; council@kaipara.govt.nz; mailroom@wdc.govt.nz; info@hcc.govt.nz; info@hauraki-dc.govt.nz; info@mpdc.govt.nz; info@otodc.govt.nz; info@southwaikato.govt.nz; council@taupo.govt.nz; info@waidc.govt.nz; info@waipadc.govt.nz; WebMail <waitomdc@waitomo.govt.nz>; info@tauranga.govt.nz; customerservice@westernbay.govt.nz; information@whakatane.govt.nz; office@kaweraudc.govt.nz; enquiries@npdc.govt.nz; stratforddc@stratford.govt.nz; contact@stdc.govt.nz; info@napier.govt.nz; council@hdc.govt.nz; info@chbdc.govt.nz; info@pncc.govt.nz; wdc@whanganui.govt.nz; info@rangitikei.govt.nz; info@ruapehudc.govt.nz; info@wcc.govt.nz; contact@huttcity.govt.nz; askus@uhcc.govt.nz; enquiries@porirua.govt.nz; kapiti.council@kapiticoast.govt.nz; mdc@mstn.govt.nz; info@cdc.govt.nz; enquiries@swdc.govt.nz; info@ccc.govt.nz; office@wmk.govt.nz; info@hurunui.govt.nz; kdc@kaikoura.govt.nz; enquiries@selwyn.govt.nz; info@adc.govt.nz; enquiry@timdc.govt.nz; info@mackenzie.govt.nz; council@waimatedc.govt.nz; dcc@dcc.govt.nz; services@qldc.govt.nz; info@codc.govt.nz; contact@cdc.govt.nz; info@goredc.govt.nz; icc@icc.govt.nz; office@bdc.govt.nz; info@greydc.govt.nz; info@westlanddc.govt.nz; enquiries@ncc.govt.nz; info@tasman.govt.nz; mdc@marlborough.govt.nz; info@tararua.govt.nz
Cc: Jared Warren Gardner [REDACTED]
Subject: Re: Formal Proposal to Council: Base-Service Waste Collection Model

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Tēnā koutou all Community Boards and all Community Committees of all New Zealand Councils,

Attached is Formal Proposal for “Base-Service Waste Collection Model” and a Notice of Significance that has been submitted to the Council for you to also discuss and put forward to your respective communities.

Ngā mihi nui,

Kia ora.

Hira Tapui Limited / Te Aroha Hira Tapui Limited / Jared Warren Gardner.

C/O Hira Public Marae
86 Tyndall St, Pahiatua, 4910

www.hira.kiwi

Sent with [Proton Mail](#) secure email.

On Monday, 11 May 2026 at 9:09 AM, hira.kiwi [REDACTED] wrote:

Tēnā koutou Chief Executive, Mayor and Elected Members of all New Zealand Councils,

Attached is a Notice of Significance for Formal Proposal: “Base-Service Waste Collection Model”

The document is a formal notice from Hira Community Group to local council asserting, that the "Base-Service Waste Collection Model" proposal is of high significance due to its district-wide, financial, environmental, and public health impacts, requiring proper assessment, transparency, and community engagement.

Overview of Significance and Purpose The notice emphasizes that the proposal affects core public services, infrastructure, and community wellbeing, and must be considered under relevant legal and policy frameworks, including the Local Government Act 2002 and the Council's Significance and Engagement Policy.

Key Reasons for Significance The proposal impacts strategic asset management, service delivery, and long-term planning, with substantial financial implications for all ratepayers, including potential changes to rates, costs, and environmental expenditure. It also involves high public interest, community concern, and controversy, given its effects on affordability, access, and environmental outcomes. The proposal's implications extend to public health, environmental sustainability, and social equity, aligning with the Council's statutory purpose to promote community wellbeing.

Procedural and Decision-Making Requirements The notice requests the Council to formally assess and record the proposal's significance, publicly declare its significance level, provide reasons, ensure transparent decision-making, and specify consultation processes. It underscores the importance of procedural fairness, community participation, and adherence to legal obligations, given the district-wide impact and long-term consequences for infrastructure, policy, and environmental targets.

Conclusion The document aims to ensure the proposal receives appropriate procedural consideration, transparency, and community engagement, attaching this notice to the official record for proper documentation and decision-making.

Ngā mihi nui,

Kia ora.

Hira Tapui Limited / Te Aroha Hira Tapui Limited / Jared Warren Gardner.

C/O Hira Public Marae
86 Tyndall St, Pahiatua, 4910

www.hira.kiwi

Sent from [Proton Mail](mailto:protonmail) for Android.

----- Original Message -----

On Thursday, 05/07/26 at 08:28 hira.kiwi [REDACTED] wrote:

Tēnā koutou All Mayors and all Elected Members of all New Zealand Councils,

The hira Community Group (TE AROHA HIRA TAPUI LIMITED) is formally proposing a strategic shift in all of New Zealand's districts waste management framework. We believe it's time to move past the "user-pays" system and toward a more equitable, efficient and environmental protective model.

Attached is a detailed proposal outlining a Rates-Funded Standard Service. Here is why this shift is a win for the community:

The Core Proposal: The "80L Cap"

+ A Guaranteed Base Service: Every urban rateable property receives one 80L wheelie bin.

+ Pre-paid Convenience: Weekly collection is funded via a Targeted Rate, removing the need for individual bags or tags.

+ Incentivised Minimisation: A strict 80L limit encourages recycling; those needing more must pay for a larger bin or hire a private provider.

+ Environmental Protection: Very strongly discourages all illegal dumping and littering by having the rubbish service included as part of the rates of a property.

I look forward to the opportunity to speak about the attached submission during the public hearings for the next Annual Plan.

Ngā mihi nui,

Kia ora.

Hira Tapui Limited / Te Aroha Hira Tapui Limited / Jared Warren Gardner.

C/O Hira Public Marae
86 Tyndall St, Pahiatua, 4910


www.hira.kiwi

Sent with [Proton Mail](#) secure email.

Hira Community Group % Jared Warren Gardner
Hira Public Marae, 86 Tyndall Street, Pahiatua, 4910
hira.kiwi@proton.me
+64204684472

Date: 11 May 2026

To: Chief Executive, Mayor and Elected Members of Council

Subject: Notice of Significance – Formal Proposal: “Base-Service Waste Collection Model”

Dear Mayor, Councillors, and Chief Executive,

RE: NOTICE OF SIGNIFICANCE CONCERNING FORMAL PROPOSAL – “BASE-SERVICE WASTE COLLECTION MODEL”

I write to formally notify Council that the proposal titled “Base-Service Waste Collection Model”, previously submitted to Council, constitutes a matter of significance and/or high significance for the purposes of Council decision-making obligations under the Local Government Act 2002 (“LGA”).

This notice is provided to ensure Council properly considers and records the proposal within the framework of sections 76, 77, 78, 80, 81, and associated consultation and significance obligations under the LGA, together with Council’s Significance and Engagement Policy.

The proposal is considered significant for the following reasons:

1. STRATEGIC ASSET AND CORE SERVICE IMPACT

The proposal directly concerns Council’s waste management functions and service delivery systems, including refuse collection and associated public infrastructure.

Waste management constitutes an essential public service and strategic operational function of Council. Any restructuring, replacement, or redesign of the waste collection framework materially affects:

- Long-term infrastructure planning;
- Public health and sanitation outcomes;
- Environmental management obligations;
- Service accessibility and equity;
- Operational funding structures; and
- Council’s strategic asset management responsibilities.

Because the proposal involves a substantive change to how a core public service is delivered to residents, it engages Council's strategic planning and asset management obligations under the LGA.

2. SIGNIFICANT EFFECT ON RATEPAYERS

The proposal carries significant financial implications because it affects all ratepayers and residents within the district/region.

The proposal has significance due to:

- Potential district-wide rating implications;
- Changes to user-pays versus base-service funding structures;
- Redistribution of service costs across households;
- Long-term operational expenditure impacts;
- Potential reductions or increases in illegal dumping, compliance, and enforcement costs;
- Potential changes to landfill diversion and environmental management expenditure.

As the proposal materially affects the financial interests of the public collectively, it meets the threshold of significance relating to cost, revenue, and district-wide financial consequence.

3. HIGH LEVEL OF PUBLIC INTEREST AND CONTROVERSY

The subject matter of waste collection and rates funding is one of substantial public concern and community sensitivity.

The proposal is significant because:

- Waste collection directly affects every household and occupier;
- The proposal concerns affordability and equitable access to essential services;
- There is a high degree of public interest, debate, and potential controversy;
- The proposal may materially alter existing service expectations;
- The issue intersects with environmental sustainability and social wellbeing concerns.

Given the broad community impact and likely public engagement expected on the matter, the proposal satisfies the public interest indicators commonly used within Council significance assessments.

4. IMPLICATIONS FOR PUBLIC HEALTH, ENVIRONMENTAL OUTCOMES, AND COMMUNITY WELLBEING

The proposal has broader implications extending beyond simple operational service delivery.

Waste collection systems directly affect:

- Public health outcomes;
- Environmental protection;
- Illegal dumping and littering levels;
- Community amenity;
- Social equity and access to essential services;
- Climate and sustainability objectives.

Accordingly, the proposal engages Council's statutory purpose under section 10 of the LGA to promote the social, economic, environmental, and cultural wellbeing of communities in the present and for the future.

5. DEMOCRATIC ACCOUNTABILITY AND CONSULTATION REQUIREMENTS

Because the proposal has district-wide implications and materially affects residents collectively, Council must ensure that:

- Proper consideration is demonstrably undertaken;
- Relevant information is made publicly available;
- Consultation obligations are appropriately considered;
- Decision-making processes remain transparent and procedurally fair.

The principles of natural justice and participatory local democracy support full and genuine consideration of the proposal, particularly where the proposal concerns essential public services funded by compulsory rates.

6. LONG-TERM POLICY AND INFRASTRUCTURE CONSEQUENCES

The proposal may influence:

- Future waste minimisation strategies;
- Long-Term Plan priorities;
- Infrastructure investment decisions;
- Rating policy approaches;
- Procurement and contractor arrangements;
- Community environmental targets.

The long-term and district-wide nature of these consequences further supports classification of the matter as significant.

Accordingly, I respectfully request that Council:

- Formally assess and record the proposal under its Significance and Engagement Policy;
- Publicly identify whether Council considers the matter "significant" or "highly significant";

- (c) Provide written reasons for that assessment;
- (d) Ensure the proposal is considered through a transparent decision-making process compliant with the Local Government Act 2002; and
- (e) Confirm what consultation and engagement processes will apply to the proposal.

For the avoidance of doubt, this notice is intended to ensure the proposal receives procedural consideration proportionate to its district-wide implications, financial consequences, and impact on strategic service delivery.

Please attach this Notice of Significance to the official record associated with the “Base-Service Waste Collection Model” proposal.

Yours faithfully,

hira Community Group % Jared Warren Gardner

Formal Proposal to Council

To: The Mayor and all Elected Members of all New Zealand Councils

From: TE AROHA HIRA TAPUI LIMITED (hira Community Group)

Date: May 7, 2026

Subject: Formal Submission for a Rates-Funded "Base-Service" Waste Collection Model

Dear Mayor and Councillors,

I am writing to formally propose a strategic shift in our district's waste management framework. To better align with national environmental targets and ensure equitable public health outcomes, I propose that the Council implement a **Rates-Funded Standard Service** consisting of one **80-litre rubbish bin** per rateable property, with the cost incorporated into a Targeted Rate.

1. The Problem with the Current "User-Pays" Bag System

While intended to incentivize waste reduction, the current system of purchasing individual bags creates several unintended consequences:

- **Public Health Risks:** High waste costs lead to waste hoarding and illegal dumping in our rural landscapes and public bins, creating "nuisances" under the **Health Act 1956**.
- **Inequity:** Low-income households face a disproportionate financial barrier to basic sanitary services.
- **Inconsistency:** Without a standardized bin, we lack a streamlined, automated collection process that could lower long-term operational costs.

2. The Legal Pathway for the "80L Base Service"

This proposal is legally supported by the following New Zealand legislation:

- **Waste Minimisation Act 2008 (Section 42):** Council has a statutory duty to "promote effective and efficient waste management." An 80L bin provides a "base" level of service that ensures all residents participate in the waste system.
- **Local Government Act 2002 (Section 11A):** Solid waste collection is a "core service." By moving this to a **Targeted Rate** (under the Local Government (Rating) Act 2002), the Council ensures a stable, predictable revenue stream for waste infrastructure.
- **Waste Minimisation Act 2008 (Section 46):** This allows Council to use its share of the **National Waste Disposal Levy** to subsidize this 80L service, making it "free" at the kerbside for the resident while remaining fiscally responsible.

3. Proposed Model: The "80L Cap"

We propose the Council adopts a "Hybrid-Incentive" model:

1. **The Base Service:** Every urban rateable property receives one 80L wheelie bin. Collection is funded by a targeted rate, meaning no tags or bags are required for this bin.
2. **The Incentive to Minimise:** 80 litres is a strict limit. Households that produce more waste than this must either:
 - Pay a premium for a larger bin (140L/240L) via an increased targeted rate.
 - Contract a **private waste provider** for any surplus.
3. **Bylaw Enforcement:** Use the **Waste Management and Minimisation Bylaw** to prohibit the placement of non-council bags on the kerb, ensuring the 80L cap is respected.

4. Recommendation and Required Legal Steps

I request that the Council formally investigate the feasibility of this "80L Base Service" and initiate the following mandatory legal procedures to put it into practice:

- **Review of the Waste Management and Minimisation Plan (WMMP):** Under **Section 44 of the Waste Minimisation Act 2008**, the Council must first amend its WMMP to reflect this new service level. This requires the Council to follow the **Special Consultative Procedure** outlined in Section 83 of the Local Government Act 2002, ensuring the public can weigh in on the shift from bags to bins.
- **Section 17A Service Review:** Under **Section 17A of the Local Government Act 2002**, the Council is legally required to review the "cost-effectiveness" of its current waste services. I recommend this review specifically compare the long-term health and environmental costs of the current bag system against the proposed 80L rates-funded model.
- **Amendment of the Long-Term Plan (LTP):** To move the funding from "user-pays" to "rates-funded," the Council must include the new **Targeted Rate** in its Long-Term Plan (or an Annual Plan amendment). This ensures the funding is transparent and complies with the **Local Government (Rating) Act 2002**.
- **Update of Solid Waste Bylaws:** Finally, the Council must update its local bylaws to define the "80L bin" as the only authorized receptacle for the rates-funded collection, effectively setting the cap and providing the legal basis to refuse collection of excess or non-standard waste.

I look forward to the opportunity to speak to this submission during the public hearings for the next Annual Plan.

Sincerely,

hira % Jared Warren Gardner

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